



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 5  
77 WEST JACKSON BOULEVARD  
CHICAGO, IL 60604-3590

JAN 04 2007

REPLY TO THE ATTENTION OF:  
DT-8J

CERTIFIED MAIL

Receipt No. 7001 0320 0005 8910 5867

Mr. Peter Mutschler, Manager  
CHS, Inc.  
73057 State Highway 16  
Grand Meadow, Minnesota 55936

Consent Agreement and Final Order, Docket No. *FIFRA-DS-2007-0013*

Dear Mr. Mutschler:

Enclosed please find a copy of a fully executed Consent Agreement and Final Order concerning violations of the Federal Insecticide Fungicide & Rodenticide Act (FIFRA), 7 §§ U.S.C.136 et seq., in resolution of the above case. This document was filed on January 4, 2007 with the Regional Hearing Clerk.

The civil penalty in the amount of \$2,074 is to be paid in the manner prescribed in paragraphs 47, 48 and 49. Please be certain that the number BD 2750745P015 and the docket number are written on both the transmittal letter and on the check. Payment is due by February 5, 2007 (within 30 calendar days of the filing date).

Thank you for your cooperation in resolving this matter.

Sincerely,

David Star  
Pesticides and Toxics Branch

Enclosures

cc: Marcy Toney, Regional Judicial Officer/C-14J (w/Encl.)  
Diana Embil, ORC/C-14J (w/Encl.)  
Erick Volck, Cincinnati Finance/MDW (w/Encl.)

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 5  
77 West Jackson Boulevard  
Chicago, Illinois 60604

\_\_\_\_\_ )  
In the Matter of: )  
 )  
CHS, INC. )  
73057 State Highway 16 )  
Grand Meadow, Minnesota 55936 )  
Respondent. )  
\_\_\_\_\_ )

Consent Agreement and Final Order  
Proceeding to Assess a Civil Penalty  
under Section 14(a) of the Federal  
Insecticide, Fungicide, and Rodenticide  
Act, 7 U.S.C. § 136l(a)  
Docket No. FIFRA-05-2007-0013

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**CONSENT AGREEMENT AND FINAL ORDER**

1. This is a civil administrative action commenced and concluded pursuant to Section 14(a)(1) of the Federal Insecticide, Fungicide and Rodenticide Act, as amended (FIFRA), 7 U.S.C. § 136l(a)(1), and Sections 22.1(a)(1), 22.13, 22.18, and 22.35 of the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits* (Consolidated Rules) as codified at 40 C.F.R. Part 22 (2005).

**I. PARTIES**

2. The Complainant is, by lawful delegation, the Chief, Pesticides and Toxics Branch, Waste, Pesticides and Toxics Division, United States Environmental Protection Agency (U.S. EPA), Region 5.

3. The Respondent is CHS, Inc., a corporation doing business in the State of Minnesota.

4. At all times relevant to this Consent Agreement and Final Order (CAFO), the Respondent had a place of business at 73057 State Highway 16, Grand Meadow, Minnesota 55936.

5. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a CAFO. (See 40 C.F.R. § 22.13(b) (2005).)

6. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

7. Respondent consents to entry of this CAFO and the assessment of the specified civil penalty and agrees to comply with the terms of the CAFO.

## **II. JURISDICTION AND WAIVER OF RIGHT TO HEARING**

8. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

9. Respondent waives any right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

## **III. STATUTORY AND REGULATORY BACKGROUND**

10. Section 12(a)(2)(L) of FIFRA, 7 U.S.C. § 136j(a)(2)(L), states that it shall be unlawful for any person who is a producer to violate any of the provisions of Section 7 of FIFRA, 7 U.S.C. § 136e.

11. Pursuant to Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), no person shall produce any pesticide subject to FIFRA or active ingredient used in producing a pesticide subject to FIFRA in any State unless the establishment in which it is produced is registered with the Administrator of the U.S. EPA (Administrator).

12. Under Section 7(b) of FIFRA, 7 U.S.C. § 136e(b), the Administrator registers establishments that produce pesticides and assigns them an establishment registration number.

13. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), states that it shall be unlawful for any person in any State to distribute or sell to any person any pesticide which is adulterated or misbranded.

14. Section 2(q)(1)(D) of FIFRA, 7 U.S.C. § 136(q)(1)(D), states that a pesticide is misbranded if its label does not bear the registration number assigned under Section 7 of FIFRA, 7 U.S.C. § 136e, to each establishment in which it was produced.

15. Section 2(q)(1)(A) of FIFRA, 7 U.S.C. § 136(q)(1)(A), states that a pesticide is misbranded if its labeling bears any statement, design, or graphic representation relative thereto or to its ingredients which is false or misleading in any particular.

16. The term “person” as defined in Section 2(s) of FIFRA, 7 U.S.C. § 136(s) “means any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.”

17. The term “pesticide” is defined at Section 2(u) of FIFRA, 7 U.S.C. § 136(u), and 40 C.F.R. § 152.3, and is generally regarded as any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.

18. In addition, according to 40 C.F.R. § 152.15(a)(1), a substance is considered to be intended for a pesticidal purpose, and thus to be a pesticide requiring registration, if the person who distributes or sells the substance claims, states, or implies (by labeling or otherwise) that the substance (either by itself or in combination with any other substance) can or should be used as a pesticide.

19. The term “establishment” is defined, in Section 2(dd) of FIFRA, 7 U.S.C. § 136(dd), as “any place where a pesticide or device or active ingredient used in producing a pesticide is produced, or held, for distribution or sale.”

20. The term “producer” is defined in Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and 40 C.F.R. § 167.3, as meaning the person who manufactures, prepares, compounds, propagates, or processes any pesticide, or any person who produces any pesticide (including packaging, repackaging, labeling and relabeling).

21. The term “produce” as defined in Section 2(w) of FIFRA, 7 U.S.C. § 136(w), 40 C.F.R. § 167.3, means “to manufacture, prepare, propagate, compound, or process any pesticide . . . or to package, repackage, label, relabel or otherwise change the container of any pesticide or device.”

22. The term “distribute or sell” as defined in Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), means “to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver.”

23. The Administrator of U.S. EPA may assess a civil penalty of up to \$5,500 for each offense of FIFRA that occurred on or after January 31, 1997 through March 15, 2004 and may assess a civil penalty of up to \$6,500 for each offense of FIFRA that occurred after March 15, 2004 under Section 14(a) of FIFRA, 7 U.S.C. § 136l(a), and 40 C.F.R. Part 19 (2005).

#### **IV. FACTUAL ALLEGATIONS AND VIOLATIONS**

24. Respondent is a “person” as that term is defined at Section 2(s) of FIFRA, 7 U.S.C. § 136(s).

25. On or about March 1, 2005, U.S. EPA acquired information (Respondent’s records) regarding the production of “pesticides” by Respondent, located at 73057 State Highway 16, Grand Meadow, Minnesota 55936, during the 2004 calendar year.

26. Respondent’s facility at 2655 Highway 73057 State Highway 16, Grand Meadow, Minnesota 55936, is an “establishment” as defined in Section 2(dd) of FIFRA, 7 U.S.C. § 136(dd), and 40 C.F.R. § 167.3.

27. Respondent’s records indicated that Respondent produced the following pesticides, as that term is defined in Section 2(w) of FIFRA, 7 U.S.C. § 136(w), at its establishment:

- Roundup Weathermax (EPA Reg. 524-537)
- Touchdown (EPA Reg. 100-1117)
- Harness (EPA Reg. 524-473)
- Liberty (EPA Reg. 264-660)

The pesticides listed above are pesticides, as defined in Section 2(u) of FIFRA, 7 U.S.C. § 136(u).

28. Records maintained by U.S. EPA reveal that the establishment owned and operated by Respondent was not registered as an active pesticide producing establishment during the 2004 calendar year and continuing to February 3, 2006 pursuant to the requirements of Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), and 40 CFR Part 167.

29. Respondent produces pesticides as the term “produce” is defined at Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and 40 C.F.R. § 167.3.

30. Respondent is a “producer” as that term is defined at Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and 40 CFR § 167.3.

31. Respondent produced a pesticide in an unregistered establishment in violation of Section 7(a) of FIFRA, 7 U.S.C. § 136e(a).

32. Respondent’s production of a pesticide in an unregistered establishment constitutes an unlawful act pursuant to Section 12(a)(2)(L) of FIFRA, 7 U.S.C. § 136j(a)(2)(L), which states that it shall be unlawful for any person who is a producer to violate any of the provisions of Section 7 of FIFRA, 7 U.S.C. § 136e.

33. As a result of Respondent’s violation of Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), Respondent is subject to the assessment of civil penalties under Section 14(a) of FIFRA, 7 U.S.C. § 136l(a).

34. At all times relevant to this CAFO, Respondent owned, controlled, or had custody of the pesticides identified in paragraph 27.

35. At all times relevant to this CAFO, Respondent “distributed or sold” the pesticides identified in paragraph 27, as that term is defined at Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg).

36. Respondent’s records indicated that the pesticides identified in paragraph 27 were distributed or sold during the 2004 calendar year.

37. Respondent distributed or sold the pesticide(s) identified in paragraph 27, with a label or labels that did not bear a registration number assigned under Section 7 to the establishment in which it was produced.

38. Respondent distributed or sold “misbranded” pesticides as that term is defined in Section 2(q) of FIFRA, 7 U.S.C. § 136(q).

39. Respondent’s distribution or sale of a misbranded pesticide constitutes an unlawful act pursuant to Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), which states that it shall be unlawful for any person in any State to distribute or sell to any person any pesticide which is adulterated or misbranded.

40. As a result of Respondent’s violation(s) of Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), Respondent is subject to the assessment of civil penalties under Section 14(a) of FIFRA, 7 U.S.C. § 136l(a).

41. On or about September 9, 2005, U.S. EPA issued a Stop Sale, Use, or Removal Order against Respondent for the production of pesticides in an establishment not registered with U.S. EPA and the subsequent distribution or sale of “misbranded” pesticides, because any labels affixed to the pesticides were misbranded by either bearing a false establishment registration number or not bearing a true establishment registration number assigned by U.S. EPA.

42. After proper application by Respondent to register its establishment, U.S. EPA registered Respondent’s establishment on March 28, 2006.

43. U.S. EPA assigned the establishment registration number, 048013-MN-034, to Respondent.

44. In correspondence dated April 6, 2006, Respondent submitted to U.S. EPA a corporate operating procedure to demonstrate that it understands the responsibilities of having an establishment registered under Section 7 of FIFRA, 7 U.S.C. § 136e, and an establishment registration number and the requirements necessary to maintain compliance with FIFRA. The corporate operating procedure would include, among other things, a directive to place the correct EPA-assigned Establishment Registration Number on each pesticide package or container, maintain detailed records on production, i.e. repackaging, when such event occurs, and properly report to U.S. EPA on an annual basis the company’s total production for each calendar year.

## **V. CIVIL PENALTY**

45. Pursuant to Section 14(a)(4) of FIFRA, 7 U.S.C. § 136l(a)(4), and the “Enforcement Response Policy for FIFRA (July 2, 1990),” U.S. EPA has determined that a civil penalty of \$8,295 per pesticide produced and subsequently distributed or sold by Respondent may be proposed in a complaint for Respondent’s violations of Sections 7(a) and 12(a)(1)(E) of FIFRA, 7 U.S.C. §§ 136e(a) and 136j(a)(1)(E). However, in light of Respondent’s good faith efforts to correct the violations immediately after discovery by U.S. EPA, Complainant has determined that an appropriate civil penalty to settle this action expeditiously and prior to the issuance of a complaint is \$2,074.

46. Respondent agrees to pay a civil penalty in the amount of the \$2,074 to settle this matter.

47. Respondent must pay the \$2,074 civil penalty by cashier's or certified check

payable to the "Treasurer, United States of America," within 30 days after the effective date of this CAFO.

48. Respondent must send the check to:

U.S. EPA, Region 5  
P.O. Box 371531  
Pittsburgh, PA 15251-7531

49. A transmittal letter, stating Respondent's name, complete address, the case docket number, and the billing document number must accompany the payment. Respondent must write the case docket number and the billing document number on the face of the check. Respondent must send copies of the check and transmittal letter to:

Regional Hearing Clerk (E-13J)  
U.S. EPA Region 5  
77 West Jackson Boulevard  
Chicago, IL 60604-3590

Diana Embil (C-14J)  
Office of Regional Counsel  
U.S. EPA Region 5  
77 West Jackson Boulevard  
Chicago, IL 60604-3590

David Star (DT-8J)  
Pesticides and Toxics Enforcement Section  
U.S. EPA Region 5  
77 West Jackson Boulevard  
Chicago, IL 60604-3590

50. This civil penalty is not deductible for federal tax purposes.

51. If Respondent does not timely pay the civil penalty, U.S. EPA may refer the matter to the Attorney General, who will recover such amount by action in the appropriate United States district court, under Section 14(a)(5) of FIFRA, 7 U.S.C. § 136l(a)(5).

52. Pursuant to 31 C.F.R. § 901.9, Respondent shall pay the following on any amount overdue under this CAFO:

(a) Interest. Interest will accrue on any overdue amount from the date payment was due at a rate established by the Secretary of the Treasury.

(b) Monthly Handling Charge. Respondent will pay a \$15 handling charge each



month that any portion of the penalty is more than 30 days past due.

(c) Non-Payment Penalty. Respondent will pay a 6 percent per annum penalty on any principal amount 90 days past due. This non-payment penalty is in addition to charges that accrue under subparagraphs (a) and (b).

## **VI. FINAL STATEMENT**

53. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the Factual Allegations and Violations section of this CAFO.

54. The effect of the settlement described in this CAFO is conditioned upon the accuracy of Respondent's representations to U.S. EPA, as memorialized in paragraphs 42 and 44 of this CAFO, Respondent's "Application for Registration of Pesticide-Producing and Device-Producing Establishments" dated September 30, 2005 and March 17, 2006, and Respondent's correspondence to U.S. EPA, dated April 6, 2006.

55. Respondent consents to all of the conditions in this CAFO.

56. This CAFO does not affect the right of U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

57. This CAFO does not affect Respondent's responsibility to comply with FIFRA and other applicable federal, state and local laws, and regulations.

58. Respondent certifies that it is complying fully with FIFRA, 7 U.S.C. §§ 136 et seq

59. The terms of this CAFO bind CHS, Inc., and its successors, and assigns.

60. Each person signing this CAFO certifies that he or she has the authority to sign this CAFO for the party whom he or she represents and to bind that party to its terms.

61. Each party agrees to bear its own costs and attorneys' fees in this action.

62. This CAFO constitutes the entire agreement between the parties.

**CONSENT AGREEMENT AND FINAL ORDER**

**In the Matter of: CHS, Inc.**

**73057 State Highway 16, Grand Meadow, Minnesota 55936**

**Docket No. FIFRA-05-2007-0013**

*BLW*

**CHS, Inc., Respondent**

Date: 12/11/06

By: *Peter Mutschler*  
Paul Steer, Manager ~~Peter Mutschler, EHS MANAGER~~  
CHS, Inc.  
Grand Meadow, Minnesota

**United States Environmental Protection Agency, Complainant**

Date: 12-15-06

By: *Mardi Klevs*  
Mardi Klevs, Chief  
Pesticides and Toxics Branch  
Waste, Pesticides, and Toxics Division

Date: 12-20-06

By: *Mardi Klevs for MG*  
Margaret M. Guerriero, Director  
Waste, Pesticides, and Toxics Division

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**CONSENT AGREEMENT AND FINAL ORDER**

**In the Matter of: CHS, Inc.**

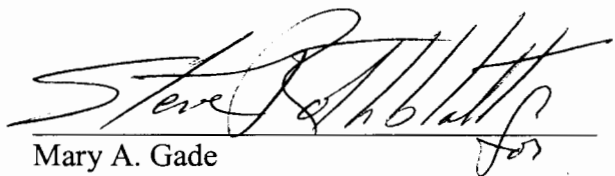
73057 State Highway 16, Grand Meadow, Minnesota 55936

Docket No. *FIFRA-05-2007-0013* *JBW*

**FINAL ORDER**

It is ordered as agreed to by the parties and as stated in the consent agreement, effective immediately upon filing of this Consent Agreement and Final Order with the Regional Hearing Clerk. This final order disposes of this proceeding pursuant to 40 C.F.R. § 22.18.

Date: 12/27/2006



Mary A. Gade  
Regional Administrator  
United States Environmental Protection Agency  
Region 5

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**CERTIFICATE OF SERVICE**

I hereby certify that the original signed copy of the Consent Agreement and Final Order in resolution of the civil administrative action involving CHS, Inc., was filed on January 4, 2007 with the Regional Hearing Clerk (E-13J), United States Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604-3590, and that I mailed by Certified Mail, Receipt No. 7001 0320 0005 8910 5867, a copy of the original to the Respondents:

Mr. Peter Mutschler, Manager  
CHS, Inc.  
73057 State Highway 16  
Grand Meadow, Minnesota 55936

and forwarded copies (intra-Agency) to:

Marcy Toney, Regional Judicial Officer, ORC/C-14J  
Diana Embil, ORC/C-14J (w/Encl.)  
Erick Volck, Cincinnati Finance/MDW (w/Encl.)

*Elizabeth Lytle*

Elizabeth Lytle  
Pesticides and Toxics Branch  
U.S. EPA - Region 5  
77 West Jackson Boulevard  
Chicago, Illinois 60604-3590

Docket No. *FIFRA-05-2007-0013*

*ELW*

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